# MINUTES OF THE METROPOLITAN SEWERAGE DISTRICT BOARD

### MARCH 25, 1975

The regular monthly meeting of the Metropolitan Sewerage District Board was held in the City Council Chambers, Second Floor of City Hall, Asheville, North Carolina at 2:00 p.m. on Tuesday, March 25, 1975.

Mr. C. LeRoy Robinson, Chairman, reappointee for the City of Asheville, took the Oath of Office and was sworn in by Mr. Edward G. Roberts, Assistant Clerk of Superior Court.

PUBLIC HEARING ON WASTEWATER SERVICE CHARGES: At 2:05 p. m. Chairman Robinson opened the public hearing on the proposed User Charge Ordinance. Mr. Don Newton, Consulting Engineer of Greeley And Hansen, writer of the Ordinance, explained some of the contents of the Ordinance. Mr. Lew Hoffmann, Consulting Engineer, gave his official statement of approval of the Ordinance. Considerable discussion followed, and a copy of the "Court Stenographer's" report is attached.

Chairman Robinson closed the Public Hearing at  $3:45~\mathrm{p.~m.}$  and reconvened the regular meeting at  $4:00~\mathrm{p.~m.}$ 

Mrs. Swicegood, Secretary, called the roll with the following members present: Mr. Dawson, Mr. Dillingham, Mr. Williams, Mr. McDevitt, Mr. Warlick, Mr. Dent, Mr. Smith and Mr. Robinson.

In addition to the Board members, the following staff members and consultants were present:

Mr. Anthony Redmond
Mr. L. E. Hoffmann
Mr. Don Newton
Mr. W. H. Mull
Mrs. Patsy Hoglen
Mrs. Linda Duncan

Consideration of Resolution Adopting Wastewater Service Charges - Mr. Robinson stated he would like to suggest that the board not take any action on the Resolution today, and that Mr. Newton make a review of today's meeting and present his comments and recommendations at the next meeting. Mr. Dawson moved the motion and Mr. Dent seconded the motion. Roll call vote was unanimous.

The members having received copies of the previous Minutes of the February 18, 1975 meeting, Mr. Williams moved the motion and Mr. Smith seconded the motion that they be recorded as approved. This motion was carried unanimously.

Mr. Mull, Engineer-Manager, gave a report on the following items:

- (a) Increased Federal Grant for 201 Facilities Plan.
- (b) Resolution regarding State Grant for 201 Facilities Plan. Mr. McDevitt suggested that the Board rescind the resolution passed at the last meeting of the Metropolitan Sewerage District Board, entitled "201 Facilities Plan Grant", and to substitute thereof the following resolution:

## RESOLUTION OF THE METROPOLITAN SEWERAGE

## DISTRICT BOARD OF BUNCOMBE COUNTY

WHEREAS, The North Carolina Environmental Management Commission, at its March 6, 1975 meeting, approved and certified a State Grant Offer under the Clean Water Bond Act of 1971 to the Metropolitan Sewerage District of Buncombe County in the amount of \$31,250.00, to aid in the preparation of the 201 Facilities Plan; and

MINUTES CONTINUED March 25, 1975
Page Two

- WHEREAS, The terms and conditions of the Grant Offer are in accordance with the Grant Application filed by the Metropolitan Sewerage District; and
- WHEREAS, The Grant Offer must be accepted, if at all, on or before April 11, 1975, and Assurances given as proscribed by said offer;

NOW, THEREFORE, BE IT RESOLVED, BY THE METROPOLITAN SEWERAGE DISTRICT BOARD OF BUNCOMBE COUNTY:

That the State Grant Offer of \$31,250.00 is hereby accepted; The M. S. D. hereby authorizes giving Assurances A. through M. of Section II of the Offer; and

That the Board's Engineer-Manager, William H. Mull, is hereby authorized and directed to execute the Acceptance Document on behalf of the Board.

Mr. McDevitt moved the motion that this resolution be adopted, and Mr. Dent seconded the motion. Roll call vote was unanimous.

- (c) Progress report on Black Mountain Relief Sewer: Construction completed except for final seeding.
- (d) Progress report on Industrial Wastes Monitoring: The Monitoring Van was on display in front of City Hall for the Board members to see, and is ready to start working with each industry on monitoring samples.
- (e) The following Resolution was presented by Mr. Mull upon request by the Trustee:

#### RESOLUTION

BE IT RESOLVED that Wachovia Bank and Trust Company, N. A., Trustee, be and it is hereby authorized and directed to invest \$910,000.00 of the Reserve Account in securities of the United States Government pursuant to the provisions of Section 508 of the Bond Resolution.

Read, approved and adopted, this 25th day of March, 1975.

C. LeRoy Robinson
Chairman of the Board
Metropolitan Sewerage District
of Buncombe County

Lenior H. Swicegood Secretary

Mr. Williams moved the motion that this resolution be adopted and Mr. Warlick seconded the motion. Roll call vote was unanimous.

(f) The following Resolution was presented by Mr. Mull upon request by the Trustee:

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#### RESOLUTION

WHEREAS, the Trustee has informed us that there will be surplus funds currently in the Revenue Account

THEREFORE, BE IT RESOLVED that the Trustee is authorized and directed to deposit any surplus funds accrued in the Revenue Account between January 1, 1975 to June 30, 1975, in the Reserve Account and invest these funds in accordance with the Bond Resolution.

Read, approved and adopted, this 25th day of March, 1975.

C. LeRoy Robinson
Chairman of the Board
Metropolitan Sewerage District
of Buncombe County

Lenior H. Swicegood Secretary

Mr. Warlick moved the motion that this resolution be adopted and Mr. McDevitt seconded the motion. Roll call vote was unanimous.

Chairman Robinson opened discussion on a meeting he attended March 24, 1975, along with Messrs Dent, Smith, Mull, and Redmond, regarding Section 208 Planning. The meeting was held at the Sheraton Motor Inn, and was also attended by Mr. Curtis Ratcliff, Chairman, Board of County Commissioner; Hon. Richard Wood, Mayor, City of Asheville; Mr. A. F. McRorie, Assistant Chief, Water Quality Division; Miss Linda Hoddy, EPA; Mr. Bob Sheppard, Executive Director of Land-Of-Sky Regional Council, and others. Following discussion, Mr. Redmond presented the following Resolution for the Board's consideration:

RESOLUTION INDICATING INTENT TO JOIN WITH OTHER
GENERAL PURPOSE UNITS OF LOCAL GOVERNMENT IN THE
ASHEVILLE STANDARD METROPOLITAN STATISTICAL AREA TO DEVELOP AND
IMPLEMENT A PLAN RESULTING IN A COORDINATED WASTE
TREATMENT MANAGEMENT SYSTEM FOR THE AREA

WHEREAS, pursuant to Section 208 of the Federal Water Pollution Control Act Amendments of 1972, P.L. 92-500 (hereinafter called "the Act"), the Administrator of the United States Environmental Protection Agency has by regulation published guidelines for the identification of those areas which, as a result of urban-industrial concentrations or other factors, have substantial water quality control problems (40 CFR Part 126); and

WHEREAS, the Asheville Standard Metropolitan Statistical Area, as enlarged for Section 208 planning purposes satisfies the criteria contained in the Act and guidelines and designation of the area pursuant to Section 208 and those guidelines is desirable; and

WHEREAS, Section 126.10 of the guidelines requires, among other things, that the affected general-purpose units of local government within the problem area must show their intent, through formally adopted resolutions, to join together in the planning process to develop and implement a plan which will result in a coordinated waste treatment management system for the area; and

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WHEREAS, Section 208 of the Act requires that the planning agency have in operation a continuing areawide waste treatment management planning process within one year of its designation by the Governor; and

WHEREAS, Section 208 of the Act requires that the initial plan resulting from the planning process be certified by the Governor and submitted to the Administrator within two years of the commencement of the planning process; and

WHEREAS, such planning process and waste treatment management system is a necessary and significant measure to control present point and non-point sources of water pollution and to guide and regulate future development and growth in the area which may affect water quality, in order to prevent, abate and solve existing and potential substantial water-quality control problems;

NOW, THEREFORE, IT IS RESOLVED THAT the Metropolitan Sewerage District, recognizing that the Asheville Standard Metropolitan Statistical Area, as enlarged for Section 208 purposes has substantial water-quality problems, supports designation of the Area pursuant to Section 208 and the EPA Guidelines.

IT IS FURTHER RESOLVED THAT the Metropolitan Sewerage District intends to join with other affected general-purpose units of local government within the boundaries of the area to develop a plan designed to produce a coordinated waste treatment management system for the area and after mutual adoption of the plan by said general-purpose units of local government, the Metropolitan Sewerage District, and the North Carolina Board of Water and Air Resources or its successor, to implement the plan.

IT IS FURTHER RESOLVED THAT, inasmuch as the Region B Planning & Economic Development Commission is a single organization with elected officials or their designees from local governments and is capable of developing an effective areawide waste treatment management plan for the Area, Metropolitan Sewerage District supports the designation of the Region B Planning & Economic Development Commission as the planning agency for the Area.

IT IS FURTHER RESOLVED THAT the designated planning agency will submit the required planning process to the Governor for review and approval within ten (10) months following approval by the Environmental Protection Agency of the delineation and designation and within twenty-one (21) months after submission of the planning process will submit the developed plan to the Governor for review and approval.

IT IS FURTHER RESOLVED THAT all proposals for grants for construction of publicly-owned treatment works within the boundaries of the designated area will be consistent with the approved plan and will be made only by the management agency or agencies as included in the mutually-adopted plan.

Approved	this	_25th	day	of	MARCH	,	1975	

Mr. Dent moved the motion that this resolution be adopted and Mr. Warlick seconded the motion. Roll call vote was unanimous.

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Chairman Robinson appointed the following members to serve on the Budget Committee for FY-75-76: Mr. Dawson, Chairman; Mr. Williams, Mr. Dent and Mr. Smith.

The date of the next meeting will be held April 15, 1975.

There being no further business, the meeting adjourned at 5:10 p. m.

March 25, 1975

Lewin A Stevensod Secretary

Reported & Transcribed by Mrs. Dorothy P. Hoover Court Reporter, 709 Western Carolina Bank Bldg. Asheville, North Carolina

PROCEEDINGS OF PUBLIC HEARING ON

Asheville, North Carolina

Mr. Leroy Robinson, Chairman, Presiding.

March 25, 1975

WASTE WATER SERVICE CHARGES

BEFORE THE METROPOLITAN SEWERAGE DISTRICT

BOARD OF BUNCOMBE COUNTY, NORTH CAROLINA

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In the Council Chamber, City Building,
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                       2 p. m.
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                BOARD MEMBERS PRESENT:
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                P. P. Dillingham (Woodfin)
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                                 (Buncombe)
                Charles Dent
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                                 (Biltmore Forest)
                Paul Warlick
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                LEROY, ROBINSON, CHAIRMAN (Asheville)
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                George Dawson (Asheville)
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                Leon Williams (Black Mountain)
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                Larry McDevitt (Buncombe)
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                Frank Smith (Buncombe)
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                CHAIRMAN: It is 2:00 o'clock and we will now
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     declare this meeting in session; however, in order for
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declare this meeting in session; however, in order for
this day to progress it seems that I have to get sworn in
and as I told the council, here, I really enjoy being so
important, but whereas it is pertinent, we will have it
at this time.

(Oath was administered to Chairman Leroy Robinson by the Deputy Clerk of the Court).

Robinson by the Deputy Clerk of the Court).

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The purpose of the meeting today is to hold a public hearing on Waste Water Service Charges. We will declare the public hearing in session.

CHAIRMAN: We are now officially in session.

First of all, I would like to give you just a slight background as to what has preceded to this point.

I think most of you are probably quite familiar with it.

I do see some new faces in the audience.

In October, 1973, the M.S.D. Board contracted with Greeley & Hanson, Engineers out of Chicago to draft a Sewer Use Ordinance and a Waste Water Service Charge.

In June of 1974 the Board passed the Sewer Use Ordinance and I am sure all of you are familiar with this. During this same time work has been prepared and carried on toward a Waste Water Service Charge Ordinance or draft that ties in with the Use Ordinance.

Of course, all of you know in January of this year we had a Work Shop and I assume most of you were invited and participated in our first draft of this surcharge or Waste Water Service Charge. Since that time certain revisions have been made and Mr. Newton of Greeley and Hanson will shortly bring you up to date, but I think we had a very fine Work Shop. We had certainly a great deal of input from you in the audience and as I understand from Mr. Mull, our engineer, he has talked with most of you

in the industry that's affected by this and new data has been interjected into this ordinance and into the calculations and so forth and Mr. Newton will explain it shortly.

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requirement.

Under our bond resolution that we have to operate under, we are required to have a net revenue annually of one and a half times our debt service. Well, in 73-74 -- it is really the 74-75 fiscal year, ends June 30,1975, the figures read like this: We will have approximately

Well, as you immediately can see, this would be

\$595,000.00 net revenue and \$419,000.00 debt service.

nearest I can calculate, it will be approximately \$35,000.00 short. This is the first time this has happened to us. It happened to us because we had to amend the budget for power rates and chemical expenses a couple of months ago in exce of \$100,000.00, but this would indicate or actually would be mandatory under the bond resolution that we have a general increase in our sewer rates. However, if this waste water surcharge is passed by the Board, the need to have this general increase will vanish, be eliminated because it will produce enough revenue to cover this shortage in the

I wanted to give you that information just as information. At this time I would like to call on Mr.

Newton to bring us up to date on the revisions since our

last meeting. Mr. Newton.

MR. NEWTON: Thank you, Mr. Robinson. I am going to talk from the board and can everybody hear me if I speak like this, if I don't use the microphone?

MR. O. E. STARNES, JR.: We can hear you, but we can't read those figures.

MR. NEWTON: I will turn the board this way. When I was thinking about this public hearing today, it kind of reminded me in a way of something my father said to me about thirty years ago when I told him I was going to follow the profession of sanitary engineering, as it was known at that time, and he said, "Well, I suppose someone has got to do it, but I am glad it's not me," and in a way I wish I could let someone else do it in talking to you at this public hearing. In spite of the fact that we are talking about waste water, it is a rather dry subject so I am going to try and be rather brief in what I comment to you.

Because it is the official public hearing, I know a lot of gentlemen in particular here have heard what I have to say and are thoroughly familiar with this report, but for the general public who may not have had that opportunity, I would like to run briefly through some of the concepts and philosophies.

The philosophy behind the development of this charge is that the charge should be proportional to the costs

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by any particular customer. That is a theoretical concept, of course, and the best you can do is approach it as nearly as practicable. That one concept is built into the requirements of the Federal Government under the guide lines which were produced as a result of Public Law 92500. There is one other requirement, that is in that law and that is that there be no discounts for quantity and specifically that means that the rate schedule cannot have what has been commonly referred to as a sliding rate schedule. Now, your present water service charges and your present sewage disposal charges are a sliding rate schedule. If you remember, your water rate, the first bracket is something like 46¢ a thousand gallons and it keeps stepping down - I mean, that's the sewage disposal charge, - it steps down to about 3¢ per thousand gallons. Now, this is mandated by law, but that cannot be.

which are accrued to the treatment of the wastes discharged

All right. Now, with those two basic concepts, generally speaking, how do we go about doing it? Well, the first step in such a rate analysis, as we have done, is to establish both the capital costs, those bond issue costs which you have incurred in the past, and the operation and maintenance costs as well and distribute those to the functions which are performed by those parts of your system. Specifically, for instance, a sewer has one purpose, to convey,

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convey waste waters, so all sewers are related to, as we refer to it, as quantity allocated costs. Then there are parts of the treatment plant which can be distributed to the other two main characteristics of your waste water, the suspended solids and the B.O.D. Customer costs, for instance, are allocatable only to individual customers. There is an equal charge, as a matter of fact, for those fixed billing costs.

Once we have allocated the costs to functions, it is then possible, utilizing both the historical or the projected total loads to the treatment plant, to establish unit costs, a unit cost which is a summation of all of the allocated charges of costs to quantity, conveyance charges, in other words, all of those which are allocated to B.O.D. and suspended solids. Now, those are unit costs which are determined on the loads which are received at the treatment plant. At that point in time, you don't worry where they came from; it is simply, this is in the plant, reaches the plant, it costs so much per unit to treat it.

Then you have to accomplish a distribution of the total cost and hence then to unit cost to the individual classes or groups of customers. At the present time we make just two classifications, one which is called Domestic, but it includes all residences, small commercial, any uncategorized establishments at this moment. The other group is

classified as Industry. It includes those industries falling within a certain specific group of standard industrial classification numbers which are set out in the Federal Law.

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There are twenty-one of these major industries for which we have had enough data to characterize them at the present time as industries. Now, there may be more as time goes on. This is a flexible distribution between the so-called Domestic group and the Industries.

Those costs as I have just run through them include two basically different kinds of things: one is the capital charges which are your debt service and they are relatively fixed. They include the operation and maintenance charges which are variable and fluctuate from year to year principally because of things like power, chemicals and wage rates. There is a third category of costs which are somewhat variable, your bond indenture requires that you maintain, as Mr. Robinson pointed out, certain excess\_of revenues over the requirements for operation and maintenance and pure debt In addition to that there is a need, as Mr. Hoffman will indicate, for additional expenditures for capital improvements, what is classified as replacements, renewals Now these two - that capital improvement and extensions. category can use all of this excess coverage, so-called, so that is an amount really which we will classify as capital improvements and it incidentally provides the debt service

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and then an amount of money which goes toward fixed capital improvements to the system.

Now, when we get through with these distributions. how do we propose to make up the actual schedule?

The large group, the Domestic customers, it is impracticable to attempt to analyze their waste for the constituents and hence all of the costs that are allocated, quantity, B.O.D. and suspended solids and customers, are all lumped into one total amount and then it's proposed that the charges to those customers be at a single unit price which recognizes all of these functional costs, that portion of them which are allocated to the Domestic group.

The Industrial group, however, has sufficient quantity and strength characteristics to warrant treating them in a different fashion and it is proposed that they then be charged for actual quantities discharged and measured under the three categories, quantity -- and that will be a different charge than is applied to the Domestic customers, purely the quantity related cost; secondly, a charge per pound of B.O.D. and thirdly, a charge per pound of suspended solids.

So much for background. Now, I will try to point out some of these numbers that may not be quite large enough to read, but I would like to just quickly run through two or three charts to show you how we do it.

I am going to show you a chart here first which simply shows you the distribution of the loads which are received at the treatment plant. The top group is the quantity. Now, this is for fiscal year 75-76 and based on historical records and projecting next year. We anticipate that the average quantity at the plant will be about 18.8 M.G.D. Of that there are two elements which are actually metered quantities, metered at customers' meters. The top line is the metered water for all Domestic categories, about 9 9.4 million. This line down here, Industries, is a similar 10 metered or in some cases it is estimated quantity of waste 11 discharged and billable from Industries. 12 You will notice this line here showing a rather 13 substantial proportion of the total flow, 5 million gallons 14

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is classified as infiltration. This is not metered anywhere 15 and, of course, it is the result of the existence of the 16 sewer system. It is ground water and some surface water 17 which enters the system. It is not the result of anybody's 18 activities, but everybody, in effect, pays the cost of it. 19 The distribution of that is basically proportional to the 20 21 number of customers. This brings me to one other point. The group of 22 Industries is only 21 out of twenty-six thousand odd custo-23

mers and in actuality it is only about .08% of the total number of customers and hence in the rounding out here, we 25

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don't even bother to show that minor amount of infiltration which is attributable to the Industrial group; however, it is in actuality - it is included in that 4.4. There is a

distribution in effect of infiltration to the customers grouped in the Industrial category.

Then the result is that in round numbers. 77% of the quantity comes from the Domestic users, including their allocation of infiltration. The Industrial component is 23%, including their insignificant allocation of infiltration. We do the same thing for B.O.D. and Solids. This is the forecast for B.O.D. for next year based on plant records.

Similarly, the suspended solids. Now, after the work shop on January 28th, some of the large industrial group furnished us enough additional information that we revised the Industrial contribution to the B.O.D. and suspended solids. We reduced their component. Now, this simply meant-these numbers don't change because

they are a forecast based on the total; -it simply meant then 19 that there was a shift in the balance between the two compon-20 ents of the total and in effect it has had no effect on the 21 unit cost per pound of B.O.D. nor per pound of suspended 22 solid. 23 Now, we estimate that the Domestic contribution 24 will be 67% of the B.O.D., Industry, 33%, then on suspended 25 solids, Domestic 86% and Industries only 14%. That is the

distribution of loads.

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Now, just let me show you something rather quickly on what happens when we take these functional costs and al-Really, in effect, we started Chinese style locate them. This is the estimated total required revenue next year We have distributed these to Q, B.O.D. solids and customers. I am not going to bother to give you the percentages, but we ran through a percentage distribution of each one of the costs, both capital and O&M to arrive at this total distribution . Now then, the next thing -- and these establish basically our unit cost for each one of those functions.

Now, these costs then can be distributed to the two groups and you will notice here, 77 and 23, the same percentages I have just showed you of Q, produce a distribution of that 833,000 to Domestic and Industry, the same thing is followed through on B.O.D., Suspended Solids and Customers and you end up here at the end, the same number and we come back to the same thing.

In a nutshell, and I have reams of calculations here and mostly in the office that gets to this thing - that is what this procedure is, this distributing costs to functions and then finally distributing it to the user groups.

Now, after we get these distributions of costs to the group here, you can summarize the distribution and establish unit costs, unit charges.

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Now, this particular chart shows for Industry, the computation when you pull these summarized numbers apart, how we produce the numbers. There is an allocation of 191.7 to Quantity, that includes \$100.00 to allocated costs of the customer services. This is estimated annual discharge of all that group of Industries in hundreds of cubic feet and simple division produces a unit charge. Similary, B.O.D. 159,000, some three million pounds, .046; suspended solids the same thing and about  $2\frac{1}{2}$ .

Now, just taking the total here and the total quantity, that produces an average charge to all, an average of all of those charges, of about 18¢ a hundred cubic feet.

Now, in the individual industries because of their waste characteristics varying, we will have different charges and they are now estimated to range from a low of about 13¢ a hundred to a high of almost 69¢ a hundred. Now, these charges are to be reviewed at the end of each year and all of the numbers that are shown on this chart here would, in effect, change each year. This would be affected by the annual operating costs; if they go up this goes up, if they go down, this comes down. It is also affected by the production of B.O.D., solids and quantity which the Industries contribute to the thing. This may reduce their whole percentage or whole allocation of costs to them so at the end of each year these numbers are rerun on actual costs, these numbers are

are recalculated based on actual costs, that is, on metered quantities and on the determination of the strength of the waste and you produce new averages. If this produces a credit to the Industries because they discharge less or these charges worked out to be less, which they very well may do if the total pounds of B.O.D. goes up, the cost of B.O.D. charges in the total at the plant do not increase proportionally and this cost may come down. So an Industry may get a credit or may get an increase. If a credit is due, it is recommended this be credited against the subsequent years bills and if additional charge is indicated at that time, then a deficiency billing would be made to the Industry. The Industry then does vary from year to year. This is mandated by the Federal requirements.

This is a brief summary of how we arrive similarly at the Domestic users' charges. Here are their charts of the respective functional costs amounting to one million, two hundred seventy-eight, as compared to about three hundred ninety thousand to Industry.

Now, since we are not going to measure B..O. D. and Solids here except as a difference in the treatment plant then we need only the total billable water quantity, the amount metered through the customers' meters and that, in hundreds of cubic feet, divided into this, produces for 75-76 an indicated charge of about 28¢ a hundred cubic

feet; 77-78 the escalation of costs is outrunning the estimated increase in quantity and the charge is about  $3l_{e}$ .

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Now, what does this mean in the total picture as far as averages and how does it compare to the present?

On the left is your present; on the right the proposed and the Domestic user, you have a minimum of \$1.15 and your charge varies by rate brackets and it starts out now. converting it back into hundreds of cubic feet about 35¢ for the first rate bracket, but it would come on way down to about 2.25¢ per hundred cubic feet, but that is only for the largest water users such as an Industry. A typical residence - I won't say average, because this is rather a large water user - one that uses about 1200 cubic feet per month would have an average charge of 35¢, approximately, or about \$4.14 a month. Under the proposed charges and we have recommended that as far as the Domestic users are concerned that rather than change each year that they be set at one time adequate to carry about three years in the future, a recommended 32¢ a hundred cubic feet, or about \$3.84, a slight reduction in spite of the fact that the 0 & M costs are escalated at 10% per year to meet approximately the current rate of inflation.

Now, the Industrial Group, their rates are the same as the Domestic user. It happens now, based on the best information we have on their water consumption at present,

the range of charges run from about 3¢ to about 25¢ a hundred cubic feet and they average about 5¢ a hundred cubic feet. Under the proposed charges the average, all the component charges in, the range is from 13¢ to 68¢ and averages about 8¢.

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Before you ask me this question I am going to say something about this apparent differential. Because infiltra tion is a substantial thing in this system and because it is a charge related only to the present facility, sewers, and can only fairly be allocated to customers who are utilizing the system as individual entities, each one of which has a parallel interest in the efficiency of the sewer system, as far as handling flows are concerned, infiltration overwhelmingly falls into this large group of so-called Domestic customers and has a tendency to shift more of that quantity charge into every-user. - Now, mind you, everybody is bearing it equally, but the greater weight of it is in that group. The second thing is that on the average as we can visualize it to date and have been able to estimate the strength of the waste, a lot of Industries are actually producing somewhat less than the average strength of the wastes when they are received at the plant; they are less in B.O.D. and solids then residential customers, believe it or not, and this is one of the things that this type of charge does; if they are weaker than somebody else they should be charged less than

somebody else. These two factors are the principal things 1 that make the difference in those two. There is no quantity 2 discount in either one of those two charges. 3

With that, I think, Mr. Robinson, that I will 4 stop my discourse and return the floor to you for any 5 questions and participation from the audience. 6 CHAIRMAN ROBINSON: Thank you, sir. Prior to the 7 discussion, though, I would like to call on Mr. Hoffman, 8 who is our consultant engineer. I think he has a few of-9 ficial statements to make concerning this report then we 10 will have comments from the audience. 11 MR. L. E. HOFFMAN: The Resolution authorizing and 12 13

securing the sewage disposal system bonds for the Metropolitan Sewerage District has several stipulations regarding the responsibilities of the consulting engineer in the establishment of waste water service charges. It is stipulated upon the Resolution that before the adoption of any revision of sewage disposal charges all computations and estimates upon which such revisions shall be based shall be approved by the consulting engineer. Another provision states that the District may with the approval of its consultant engineer establish

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19 20 21 22 23 rates or surcharges to be paid for the treatment of sewage 24 or industrial wastes. 25 In carrying out our responsibility under those

each of the studies and all the facts and data as they were developed by Greely and Hansen. We have taken part in most of the work sessions and attended all public hearings. In our judgment Mr. Newton is eminently qualified by experience and training in the preparation of studies of this type and he and his firm have to the best of their ability prepared an equitable and realistic surcharge structure within the framework of existing conditions. There is in the file of each of the Commissioners a written statement as follows:

"In accordance with the requirements of

Section 502, Article V, of the Resolution authorizing and securing the District's

Charges, as revised February, 1975, prepared by Greeley and Hansen, Engineer.

On the basis of the data presented, we hereby approve the proposed resolution adopting charges for the discharge of domestic wastewater and industrial wastes to the sanitary sewerage system of the Metropolitan Sewerage District, as presented to the Board of Commissioners for

sewage disposal system bonds, we have examined and hereby approve all computations and esti-

mates set out in the Report on Wastewater Service

CHAIRMAN ROBINSON: Thank you, Mr. Hoffman. At this time we will hear from the audience. Did everyone receive a slip like this for you to fill in your name and who you represent and whether or not you would like to speak here today? If you have not received one of these, please raise your hand.

their consideration as of this date."

There are a few people who have indicated they would like to speak. For no better way, I have arranged for them in alphabetical order and the Industry Beacon heads the Therefore, I call on O. E. Starnes, Jr., Attorney, Beacon Manufacturing Company. MR. O. E. STARNES, JR: This is my first meeting and I apologize for not being as fully conversant with it and certainly after hearing this learned dissertation, I feel rather overwhelmed. We are told it is a very fine and 

fair allocation and I appreciate the comment and we are told
that the gentleman who prepared it is eminently qualified
and certainly I feel like I could concur with that, Mr.
Chairman, at the same time what it boils down to is industry
must look at the bottom line and when I see us jumping from

\$22,000 to \$77,000 in one year, commencing as of the first day of July, I believe it is, you can rest assured that Beacon-Manufacturing-Company feels\_itself very sorely put upon.

It certainly would not be seemly for an industry such as Beacon to ask that it be carried or that it receive any favors or that the system be burdened with it, nevertheless Beacon has been there for all of these many years, fifty or more, I suppose, and under the circumstances now finds itself regardless of the way, reason, manner or rationale that it is arrived at suddenly confronted with this 300% or

more, 350% increase. Now it is impossible technically for me to undertake to tell you how and why this is totally unfair as against beacon and certainly I will just not undertake to do it, but at the same time, attempting to speak for them, we can only submit that we feel that there is surely, surely there can be some tempering, some other arrangement, allocation, provision, division, whatever - something that can be brought to bear on this thing so as not to have such a calamitous effect here at this time. I would like to reserve the right to comment further a little bit later, if I might, please. CHAIRMAN ROBINSON: Yes, sir, Mr. Starnes. Biltmore Company, Mr. Philip Carson, Attorney. MR. PHILLIP CARSON: Mr. Chairman, Members of the Board and Staff of Experts: I, too, listened with interest to Mr. Newton and concur in Mr. Starnes' introductory remarks and will not repeat them. I may tread where angels fear to tread and make some comments on the substance of the report, if I may, Mr. I also concur that 400% increase to an industry Chairman. at one fell swoop is a little much to expect an industry to absorb that has not had an opportunity to budget and effect price changes and that sort of thing; that is what would happen to my client. It is my ox that is being gored the most. We are 68.2¢ per hundred cubic feet in the way this

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ordinance is arranged and I would like to address why I think that is unfair and why I think this Board should give it some further study. Mr. Newton indicated in his comments and with his actual figures and not built in any future budgets and in

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charts that Domestic users have an indicated cost basis per hundred cubic feet of sewage treated at the plant based on the report of, I believe, 27.87¢ per hundred cubic feet. I believe that is correct. Gentlemen, that 27.87¢ per hundred cubic feet figure appears to be much higher and out of line with the figure you are charging industry and as he pointed out it is due to an infiltration. Every bit of Industry's sewage will be metered under the new proposal and every bit of it will be charged per gallon or per hundred cubic feet of discharge, that figure comes to approximately 18.20¢ per metered cubic feet of discharge. The Domestic user's disusers will be responsible for an additional 5.5 million form of infiltration. Now, if you average the additional sewerage attributable to Domestic Users into the Domestic

15 16 charge, however, will not be metered going out of the home, 17 or whatever is using it, it will be metered coming into the 18 home; thus only some 9 some millions of gallons per day of 19 Domestic Users discharge will be metered. However, Domestic 20 21 gallons per day that will go into the sewerage plant in the 22 23 24 Users cost, the Domestic Users cost is not 27.87¢ per hundre 25

cubic feet, the Domestic Users' cost is 18.23¢ per hundred cubic feet of discharge treated including infiltration or almost within three one hundred thousandths of what Industry as a whole will pay. The upshot of this is that Domestic Users and Industry Users will be paying almost the same thing or the cost will be the same for the amount of discharge attributed to each user.

Does that make sense, Mr. Newton?

MR. NEWTON: If you related it entirely to quantity and you distributed it that way, that is what you come up with.

MR. CARSON: Well, for Domestic Users you relate the entire infiltration to Q, don't you?

MR. NEWTON: No. It is related to the number of customers. In other words all infiltration is considered to be shared equally by each customer.

MR. CARSON: So it is 26,198 related to Q and 21 related to Q, B.O.D. and suspended solids?

MR. NEWTON: Well, infiltration is distributed with respect to customers. The other factors are distributed on a different basis.

MR. CARSON: I realize that, but in respect to Q, the Domestic User paying for his discharge as metered, as it comes into his home and paying for his additional cost involved in infiltration will be paying approximately 18¢

per hundred cubic feet based on Q? MR. NEWTON: I think you have lost me on the number you are using there. MR. CARSON: Well, if you average, instead of using the 9.9 figure, if you add on your 5.5 that is attributable to Domestic Users then you have got not to be charged (Interrupted.) MR. NEWTON: You are asking what would the average charge be if it were related entirely to gross quantity treated at the treatment plant? MR. CARSON: Treated. MR. NEWTON: It would be approximately 18¢. Which is exactly the average that Industry is Q. paying? MR. NEWTON: Just about. MR. CARSON: And not 27.87, though that is the correct figure, that figure is based on metered water coming in the house? MR. NEWTON: That's exactly right. MR. McDEVITT, Board Member: Mr. Carson, so I will understand you, are you referring in the report to the figures at the bottom of pages, three , five? MR. CARSON: What page? MR. McDEVITT: That is on page 28, I believe. MR. CARSON: Yes. I think it is more clearly

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indicated on Page 21, under 1975-76.

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MR. McDEVITT: I am talking, speaking specifically—
if I can flip to 28 here and give it to you,—of the rate down
at the bottom, Unit Cost, Gross Quantity, Domestic and
Industry.

MR. CARSON: Exactly.

MR. McDEVITT: It shows a computation of 18.19,

Domestic?

MR. CARSON: Correct.

MR. McDEVITT: And what you are saying is we are

measuring Industrial - I don't know if I am using the right
word, but - Industrial outflow and you would like us to look

ing to the same standard?

MR. CARSON: That is exactly right because Domestic Users\_are being charged for 14.4 million gallons per day for sewerage treating. The 27.87¢ per hundred cubic feet

at Domestic outflow, too, and relate the charge we are mak-

9.9. It is actually and as Mr. Newton pointed out, infiltration is a cost of the entire system to be borne on a percent-

figure is based upon charging the Domestic User for only

21 age basis. Industry only represents .08% as he indicated
22 of the total users and therefore is an almost negligible

figure and he says he has built that into the report. I

just wanted to point that out to the Board. The Domestic

User is paying 18¢ per hundred cubic feet for treatment

just as Industry is paying 18e. It just depends on how you look at the figures. Now on metered water, if you measure it in that way, sure, it is Domestic Users - (Interrupted.)

MR. McDEVITT:  $27 \varepsilon$ , based on what is going into the house, not what is coming out?

MR. CARSON: On what is going in the house, exactly. I think the figure is misleading and I think the Board
should take some cognizance of the fact, if the Board will
allow me.

MR. NEWTON: Thank you.

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MR. CARSON: My second point, if the Board will allow me, my client feels that the cost division between Industry and Domestic Users appears to be unfair. I don't have the data of what that is based on, but if I could call to the attention of the Board the Chart on Page 25 of the Report and specifically to the fact that the chart is divided into two separate categories, one Operation and Maintenance and one on Administration.

Now, as we understand the report, the Operation and Maintenance end of the chart deals with the treatment of the sewage at the plant, whatever chemicals are used, whatever electric charges are used, whatever manpower is used, whatever is used, the cost involved in treating the sewage; the total cost is \$441,626 as indicated here. The second category is Administration Expense and I am assuming

that that includes, because I don't have the data, but assuming from normal accounting practice that includes the cost for the administration of the system as a whole. salaries in both and I am assuming that the salaries, Social Security Tax and Retirement Funds go to those working in the plant; that the costs of salaries, social security and retirement funds are attributable to those persons working in administration. However when this report attributes the cost between Domestic and Industry, the administration cost except for one item of \$53,500, are spread on a pro-rata or proportional basis between Domestic Users and Industry. There are only 21 Industrial users; they are just like 21 persons except they use a whole lot. There is no distinction between how much a domestic user uses and there should not be on this. This is a cost just like infiltration that is a cost of each customer proportionately. It does not cost any more to send a bill to the Biltmore Company, it does not cost any more to send a bill to Beacon, it does not cost any more for a secretary to write a letter to them or to do the other administrative duties that they must do; they should not bear any more of the cost of your experts, or of your council or of your industrials - anybody that is working in the administrative end, than they bear to the

whole system. They are one customer and that is all. Now,

in treatment they should bear more of the expense; in admin-

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istration they should not. The only item that this report attributes to pure administration is the billing and collecting which I understand is done by the City of Asheville on their water bills. We take the position and strongly contend and will furnish you with some reports and data that all of this administration cost should be spread on a pro-rata basis and not on a 77/23% split which is what essentially happened. I don't know how the figures were arrived at in administration as to \$27,000 out of \$56,000 salaries should be attributable to B.O.D. or \$15,000 should be attributable to suspended solids or \$13,675 should be attributable to quantity. Administration cost is overhead; it doesn't matter whether you are shipping 500,000 gallons a day to the plant or whether you are shipping one, if you are one customer it is going to cost you exactly the same. Now, there may be some adminis-

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Domestic user and an Industrial user.

The third point and I will also furnish you with a report from Water and Waste Engineering talking about this point as well as the one before, is that future capacity that is built into a sewerage plant is almost always used by additional Domestic users, rarely by existing Industrial users.

tration charges which may be arguable that a bigger customer

Domestic user and a little Domestic user and as far as over-

head goes, I don't think you should distinguish between a

uses more, but you are not distinguishing between a big

Your plan that you have before you in its revised form does not make this distinction; the industry, the existing industry, which is going to be billed on a metered basis and pay every cent it owes is also going to be paying 23% of the future capacity of the plant that exists now and 23% of the debt services on that plant and this is contrary to many ordinances and contrary to what the engineering report that I am going to give you recommends.

Think of it this way: if a new industry comes in that uses 50,000 gallons of water a day or discharges that into your sewerage system, that Industry is immediately going to pay on the Industrial Rate based on this Quantity, B.O.D., suspended solid, as this Board promulgates this cost. The truth of the matter is, and I think perhaps the engineers may agree with me, that almost all of the future capacity will be used by domestic users. This is historically true throughout the country and in our case it will be used by domestic users and many people and many ordinances take the position that this cost should be separated again on a pro-rata basis and not be seprated on a basis where 21 Industries have to pick up 23% of the future capacity.

You are hitting them where it hurts, in their pocketbook, but you are also hitting them under this ordinance unfairly if you make them pay for the future capacity and future debt services on this plant. If you put in new facilities

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the Federal law now, of course, requires you to attribute what Industry uses it and put it against them, but you can't charge what was done in 1967 and what Industry has lived with for some ten years and the future capacity that is still there that Industry is never going to use and if it does use it. it will pay to the penny, and it is unfair to charge Industry for that future capacity and I hope you will consider it.

think, what you are saying and have a certain amount of sympathy for it, but I don't plan, individually, aside from normal growth which would probably be analogous to Industrial growth, on my family using any more sewerage system than it is now and yet we will be having to pay off on future capacity and future debt service: why should we have to if an Industry doesn't?

MR. McDEVITT: What about, Phil - I understand, I

MR. CARSON: An Industry has to, but an Industry is just one user of the system. The fact that the Biltmore Company uses that system is just exactly like Mr. McDevitt using the system as far as one customer.

MR. McDEVITT: In other words, you are suggesting that they would participate?

MR. CARSON: I am saying it would be minimal because there are only 21 Industries, but they would pay their fair share which would be just as one customer, not 21 customers representing 23% of the cost of the future capacity and 23% of the future debt service. They are just one customer just

like you are.

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MR. McDEVITT: I see. You are saying they would participate, but only on the customer basis, the similar argument that you used just before and not on the basis of the waste characteristics of what they put in the sewer system?

MR. CARSON: Exactly. Why should one Industry and one user, who is being billed one time a month or to take the ordinance - why should 21 Industries pay 23% of the future capacity. This is an expense of every person in Buncombe County and sort of a public service idea. We are not going to use any more and just because somebody comes in whose name has Incorporated after it, - we may not even want them, they might be a competitor or maybe somebody that will run us out of business - why should we pay, 21 Industries pay, 23% of the future capacity. That is a community expense. That is what we built in there to take care of all of us. I think there are 105,000 users on the system now and it is built for 115, 117, 125,000; these additional 20,000 hook-ups are sure not the Biltmore Company's hook-ups, they are Buncombe County's hook-ups and they are all of our expense.

Mr. Chairman, if I may move on, I think those differences exist in what your proposed plan does as allocated between Industry and Domestic users. Industry is going to be saddled with future cost, Industry is going to be sad-

dled with 23% of administration cost and my first point was 1 that Domestic users for what they are getting are actually 2 paying approximately the same thing as Industry would be pay-3 ing, both of them would be paying the same thing. 4 Now, as between Industry - the report has been 5 characterized as including two classes, that being Domestic 6 and Industrial. The report actually covers 22 classes. It 7 includes Domestic and then it includes 21 different Industries, 8 as Mr. Newton pointed out, who would be paying anywhere from 9 15¢ per hundred cubic feet to 68¢ per hundred cubic feet for 10 their discharge, a tremendous disparity. 11 I think that proposition needs to be looked at and 12 I will explain why, but I would first like to comment that 13 Domestic user is a misnomer. It is clearly defined, I realize 14 that, but the word Domestic in the average person's mind, when 15 you say Domestic - and somebody has already called it a 16 residence - it is simply wrong. Domestic user under this 17 ordinance would include filling stations, hospitals, car washes, 18 dog kennels, restaurants, packing houses, freezer lockers, 19 people who put a tremendous amount of B.O.D. and suspended 20 solids in your system. It has got to be that way because if 21 you will look at your charts and take a look at the relative 22 amounts that are put into the system by the so-called Domestic 23 users and by the so-called Industrial users, they are almost 24 exactly the same thing. Industry puts a little more B.O.D than 25

does Domestic and Domestic puts a little more suspended solid\$ 1 than does Industry and Domestic puts 77% of the quantity and 2 Industry puts 23% of the quantity and when you all come out 3 to it, the 77-23 figure is the magic number. That is what you 4

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are going to be charging everybody. The rate of B.O.D. and suspended solids combined for Industry and for Domestic will average out just about the same and you are getting a consistent 77-23% ratio and that is what you are charging on. Now, we would contend that the report and I think you will find on Page 15, on Page 19 and other places, that the report concedes, and I believe Mr. Newton said today, from Industry and as far as calculations are concerned.

11 that the proposed rates are based on estimated figures both 12 13 is an extremely important document both to Domestic users and 14 to Industrial users. It is going to cost somebody a pile 15 anyway you go about it, but to put this document in today or 16 in the near future based on data which is estimates and to 17 go up 400% or more on many of these Industries is going to be 18 19 completely unfair. 20 The report, and on Page 25 I would like to call your attention to that table, attempts to allocate the cost 21

22. of numerous individual items from salaries all the way down to contingency in the operations and maintenance between what 23 it costs to treat quantity, what it costs to treat suspended 24 solids, what it costs to treat B.O.D. Now, as between Indust+ 25 ries, those figures are of paramount importance and I don't

know exactly how those figures were arrived at. I don't know whether this Board had any cost accouting done to determine that insurance, for instance — and I assume that is general liability insurance that the Board carries on its plants, perhaps fire insurance and that sort of thing — insurance is totaled at \$6,000. I don't know what rhyme, what reason — I am sure there is some there, some explanation — by why \$2,600 of that \$6,000 should be attributed to B.O.D., \$1,500 to suspended solids and \$2,100 to quantity. Why that breakdown? I don't know. It seems to me insurance is a general cost to cover a plant. The same would go for a number of other items such as vehicle expense, general expense, fees for outside services, down in the bottom portion of it.

This affects my client a whole lot because he doesn't put very much in your system relative to some industries on quantity, but he puts a lot of B.O.D. and suspended solids in there, but I would maintain to the Board that these figures have got to be based on, not estimates and not what might have been done somewhere else, but on cost accounting at your plant to see what it costs out at your plant so far as salaries, social security, retirement funds — how much of that is really attributable to quantity. How are you going to figure it? Do you have a plan to figure it? Do you know how much time the guy who is out there every day, how much time he spends on this, how much of the salaries are actually

attributable? Do you know how much of the insurance is attributable to B.O.D. or is it not just general over-all expense?

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It is extremely important to Industry, otherwise some Industry is going to pay far out of proportion to what it ought to pay as compared to another Industry.

As noted by your engineer repeatedly here to the Board, the figures he uses on quantity, B.O.D. and suspended solids in figuring the input of Industry are based on estimated figures, not based on cost breakdown. As far as I know there are not any metered lines going in at this point that anybody knows exactly what to do. We don't know and I don't think any other Industry knows exactly what it is. I think we ought to have accurate figures.

Gentlemen, the unemployment in Buncombe County, according to the press, is  $12\frac{1}{2}\%$ ; 25 people out of every 200 are unemployed. This is a legitimate concern when you are reviewing how restricted an ordinance you are going to put in. Cities can govern their ordinances to attract industry and attract persons to come in and use the sewerage system and provide jobs by how restrictive they are. Winston-Salem is a very good example where they have the Schlitz Brewing Co., where they have a very low cost on some of these suspended solids. You can be so restrictive that you penalize Industry and you can prevent the people in Buncombe County -- not by

purpose, I understand that, but if you are so restrictive to Industry and to the cost to Industry in using your sewerage plant, you can discourage Industry from coming in and I assure you that they look at these costs.

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As Mr. Starnes pointed out, these people have been here for years and years and paying a price they thought was fair and which nobody felt was unfair until the Federal government came along and said you can't charge people on sliding rates any more. All of a sudden what was fair all these years is now unfair, but if this Board puts this ordinance in promptly you are going to be just as unfair, if it was in fact unfair, by penalizing Industry by having all of these rates go up exhorbitantly in one year. I don't think you should put an ordinance in that will set a trend that will be irreversible. I wish the Board would delay the implementation of this ordinance as the City of Raleigh did, having a mock billing period to allow Mr. Mull and Industries a chance to get meters in, to allow this Board to get accurate cost accounting on what it costs to treat B.O.D., what it costs to treat suspended solids, what it costs to treat quantity, not in another plant in another part of the country, but what it costs down here in Buncombe County on the French Broad River. In the meantime, Industry can put it in their budgets, anticipate, because they will have an idea what you are going to do, they can adjust their costs, if necessary, and have

- a chance to react to this thing.
- MR. McDEVITT: What sort of delay would you sug-2
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- 4 MR. CARSON: I would suggest, I believe, that
- 5 Raleigh had one year and they did a mock billing to give
- their Industrial customers an opportunity to get along and 6
- to make some plans and to adjust to this thing. 7
  - Now, I would point out that if you change the
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- ordinance as is proposed, the average Domestic customer 9
- would pay 30¢ less per month, not a whole lot. If the aver-10
- age Industrial customer stays right where it is, he would 11
- pay \$4.14 a month; if he pays the new rate, he will pay an 12
- average of \$3.84 a month, according to Mr. Newton. You are 13 not penalizing the Domestic user greatly, Gentlemen, but if 14
- you put it in, I can assure you that you will be penalizing 15 an Industrial user unduely, unfairly and without opportunity 16.
  - for that Industrial user to get ready.
- I apologize to the Board for taking so much of 19 You have been patient with me and again, I would 20 like to leave some five copies of the report that, if it 21 interests you, you might read it and we will be happy to
- 22 answer any questions. Thank you, Mr. Chairman. 23 Thank you, Mr. Carson. Mr.

CHAIRMAN ROBINSON:

24 Newton would like to address himself to Mr. Carson's remarks 25 at this point.

MR. NEWTON: Mr. Carson has done his homework. He has zeroed in on exactly the kind of thing that any charge of this sort has inherent in it. By that I mean it has in it the necessity of using data which is never and I say this, even one that has been audited is never as complete as you like to see in precision distribution of cost to function.

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In elaboration of that I would like to say this, that he has made some comments about specific allocations of things that have been allocated to quantity, B.O.D. and solids and suggests that they should entirely be to per-This I have seen argued many times and you customer costs. can find support for each way of going about it. He suggests that the charges under the administration category are strictly related to the presence or absence of a given custo+ mer. Well, in actuality, the management of the plant is related to carrying out these specific functional operations the removal of B.O.D., the removal of suspended solids, and Because of the kind and nature there is a distribution of these costs which are never precise to those functions in general estimated proportions which in our judgment are realistic.

He cited specifically the instance of insurance and in that particular instance these are insurance items on buildings and structures and in that particular instance the reason some of it is allocated to B.O.D. is that it is

a proportion of the insurance which is related essentially to the blower building and the blower building has as its sole function the furnishing of air to the secondary facilities which have the purpose of removing B.O.D, hence a charge to B.O.D.

Similarly, the digester facilities in the control building are related to the solids. This is how we make these adjustments as to the distribution of these costs.

He mentioned vehicles. Essentially the vehicles are utilized for two primary purposes, one is the maintenance and operations on the lines; the patroling of the two remote satellite plants and some with respect to suspended solids. So everything that is related to going out and checking that pumping station or the lines has been estimated and allocated to quantity and as far as the satellite plants are concerned those expenses are related to the other components, Q and B.O.D.

He talked about, I think, one of the most important things is the question of future capacity and alluded to the fact that it is unfair in effect to charge any customer anything for future capacity and that is absolutely right; that is a completely valid premise for establishing a set of charges that have the utmost in fairness and distribution, but now you have to ask yourself the question how to go about relieving existing customers of the capital charges

for future capacity. Where is that cost or what is it being spent for? It is being spent for vacant property and the only way you can get at a system of charges which puts anything on vacant property is to say in essence, all future capacity charges must be related to property and that means that you have got to go back to your assessed valuation. Now, the bond ordinance-and here we get into the background - the bond ordinance does not establish and provide the basis for making assessment charges, general assessment charges, to property, hence we are precluded from going through that kind of a route and we are put in the position of having to have everybody pay for the future capacity growth and we are searching for a technique. Perhaps Mr. Carson's suggestion has some merits in it that you relate it to individual customents rather than individual customer's contribution of quantity, as he expressed it.

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and go back and forth on how you make specific distributions and I think that this is not the place, in a public hearing, basically to do this. That was the intent and reason and rationale for having the work shops, was to discuss that type thing, to try to reach reasonable understandings with Industry on that score.

He suggests a one year delay. Mr. Robinson alluded to one thing which I think you have to recognize in con-

nection with that: if a delay were to be adopted in enacting and implementing this ordinance or this resolution, then it would be required, and I believe Mr. Hoffman would second this, that there be some form of an across-the-board rate increase in order to meet the existing bond resolution covenants which your Board has made in selling the bonds.

I don't think there is anything else right at the moment I want to add to that, but I did think I should comment on a few of those things.

CHAIRMAN ROBINSON: All right, sir. I will now call upon the representative of CTS, Mr. Clayton Coman.

MR. COMAN: Well, I am new in this town. My wife is from this area and we like the town very much and I am from Elkhart, Indiana and I was an engineer and chemist from one of the other CTS plants and I was transferred down here last June and the first thing, I would like to go over these figures on Page 20 on this Estimated Present Industrial Waste Load. CTS is classified in, I guess, Group No. 12. The B.O.D. for pounds per day seems quite high to us. I don't know exactly how these figures were arrived at, but I notice down below it says these figures were just estimated, but in one of our plants where we employ 1600 persons our B.O.D. is below 50 pounds per day.

MR. McDEVITT: Mr. Coman, are you referring to the original December report or the February revised report?

MR. COMAN: I am on the December, '74.

MR. McDEVITT: You referred to Group 12; that is the original report.

MR. COMAN: Yes, that was the original.

MR. McDEVITT: Do you not have the revised one that shows CTS?

MR. COMAN: Yes. I should have run this out, but we still feel like we are high here because most of our B.O.D. would come from our rest rooms and based on our other plants, we feel it is still high.

Since I have come down here, we have put a large drive on to conserve water and we have made quite a few innovations where we have reduced our consumption by around 40% on water and that has helped us quite a bit on our water bill, but I notice that the first gentleman that talked today said something about at the end of the year this whole price structure would be renewed and I was wondering if we would go out and have, say, an independent lab analyze our B.O.D.s and suspended solids and then compare those with the city's results, would there be any objection to something like this?

MR. MULL: We will be working with you, as I discussed over the telephone with you, we hope sometime prior to the first of July to get composite samples and, of course, the numbers in this report, most of which are

based on information the Industries submitted to us, are estimates for the purpose of this report and we will either utilize these numbers or the numbers we come up with in analyzing the waste or utilize the numbers you come up with in a State-approved lab report and your charges will be based on those computations.

MR. COMAN: We do feel that the way you have outlined here is a more fair way for each Industry, but we felt the B.O.D. for our type industry was on the high side.

I am sorry I missed that January conference here, but that is all I have to say.

CHAIRMAN ROBINSON: Thank you Mr. Coman and representing Sayles-Biltmore Bleacheries, Mr. Harry Dumont.

MR. DUMONT: Mr. Chairman, Members of the Board, at our work shop meeting I noted there were several recommendations and very strong ones made, but I haven't seen any

of them accepted to any effect in the new report. I would like to again point out as I did at the work shop meeting

and it is a pragmatic approach and I was very much interested in Mr. Newton's approach on the costs - I get the impression, however, that as in many of these instances, when you have an

22 allocation problem or some problem of that nature, you pick 23 out someone and say, "Well, let's let them bear the burden."

I think as we have heard today, you have the practical effect of this ordinance as it is now created of increasing the cost to 21 persons - 21 industries - 21 out of 26,000.

Now, it doesn't matter which way you approach it, to me it just doesn't seem as though that 21 people or those 21 industries should bear the brunt of this with the allocations and their costs. Now, my client's cost is going to be increased 420% and this is a time when every industry has to watch very closely what they are doing and it is on the eve of an announcement which, I think, shook us all with the closing of one of our biggest industries.

I think whether the allocation is on an individual basis - and I was very much interested in Mr. Newton's remarks that there are arguments both ways on individual user basis - now, I don't think we should create a schism between Domestic users and Industrial users. I don't even know what Domestic users are. I know that some of the industries and some of the specific items - and I don't want to mention the names - big users are not included in the 21 industries here. I also know that certain studies which were referred to, I think, either by Mr. Newton or one of the other speakers, that recent studies have shown that a great deal of this waste water or these items does come from other sources than Industry, comes from filling stations, parking centers, shopping centers, other places, fertilizers, streets those are just a few of them.

Now, it seems to me that an allocation on the basis of an individual user, at least until we can get situated to

a point where Industry can absorb these items and I am sure, 1 as our chairman told me at the work shop, it isn't your desire 2 to drive out any Industry or to hurt any Industry, but it is 3 interesting to me the philosophical interchange (and I recognize this is somewhat of a Jury speech, ) but I think at the last 5 time when I was trying to point out the practical aspects 6 of this upon Industry, which you are hearing today and which 7 you will hear more of - the estimated cost to my client runs 8 from \$16,000 to \$59,760; they advise me on the basis of their 9 studies it will go higher than that, it will go \$80,000 to 10 Now, this is a cost imposed upon them. 11 It seems to me that no matter how you work it on 12 a practical, pragmatic basis, a distribution of this cost. 13 of this revenue, over a greater number of people - at least 14 in the beginning stages, and I think at the last work shop 15 meeting I suggested that we have a graduated basis and I was 16 advised that Industry was asking somebody to bear their burdeh, 17 but I don't think it is entirely their burden. I couldn't 18 help but be interested in the interchange between Mr. McDevitt 19 and Mr. Carson as to where the revenue is for future expansion. 20 I certainly would disagree because I think future expansion 21 is every individual's responsibility; it is everyone's desire. 22 I would certainly like to see it; I would certainly be happy 23 to pay a proportionate share, not to have the greatest share 24 or the biggest percentage of it coming from 21 different indus-25

tries.

I urge this District group to reconsider on their allocations so as either to monitor, as has been suggested, this over a year, across—the—board increase, over a year basis, and then a graduated scale or spread it out so that Industry can absorb it rather than a 400% increase which may have serious effects upon our economy and particularly the personnel. Thank you.

CHAIRMAN ROBINSON: Thank you, Mr. Dumont. Representing the League of Women Voters, Mrs. Marjorie Lockwood.

MRS. LOCKWOOD: The League of Women Voters has been interested in the quality of water nationwide since our study in the 1950s. Nowhere is the quality of water affected more than by the efficiency of waste treatment plants. We have expressed our concern locally by visiting the Riverside plant in the Spring of 1973, by our support of the recent State Clean Water Bonds and our sponsorship of the water quality workshop in September. We have also attended many hearings and work shops leading to today's meeting.

We appreciate receiving copies of the report and proposed resolution. We only wish to reiterate our position that the cost of controlling pollution whether it is air, water or land, should be paid for by those manufacturing, selling and using the resultant products.

This proposed resolution seems to be an equitable attempt to base charges on actual waste treatment cost and

we comment both the M.S.D. and Industry representatives for their efforts in working out this compromise.

ential customers are projected to be somewhat less over the next three years. To have something lower in a time of rising utility costs is good news, indeed. We would not want to see the rates lower, however, for any other reason than it represents a truer allocation of waste treatment costs. If as is expected industries can remove much of the effluent themselves at a cheaper unit cost then that would be another benefit of this resolution. It will help us to handle further growth in residential hook-ups without extensive enlargement of existing facilities.

I am thinking about Mr. Carson's remarks and it seems to me that the Federal Water Polution Control Act,

which requires, sets waste treatment standards and requirements, applies to all industries in the United States and, therefore, it seems to me that Buncombe County would not be at a disadvantage with other counties on that score. Thank you.

CHAIRMAN ROBINSON: Thank you, Mrs. Lockwood. That completes the list of persons who had requested to speak. However, we want to give everyone an opportunity, if there

is anyone in the audience - Mr. Leavitt.

MR. PAUL LEAVITT: I am Paul Leavitt, representing

Gerber Products Company. Mr. Newton, I would like to pose a question to you to clear up some confusion in my mind at least: the figures on the bottom of that last chart there, per hundred cubic feet, but at the present time are you talking about incoming water meter readings or in the future are you talking about discharges? Have they been adjusted for that? You are correct. No, they have not MR. NEWTON: been adjusted. The average water usage, total water metered

the record of water use and then applying the schedule of charges existing at the present time, computed their average

accordance with the graduated scale. We took each Industry's,

at your present rates and the average bills worked out in

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water bill.

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MR. LEAVITT: Then this is not not a comparison. It is apples and oranges.

MR. NEWTON: Not strictly. It is a comparison of the way the charges are arrived at now. In the future, of course, they will be measured by a means which will represent actual discharge rather than total water meter reading.

MR. LEAVITT: O.K. Thank you. It occurs to me that there is some information perhaps or else I am misinformed that we are required around the country - that this Board is required, Buncombe County is required to start these charges as a result of Public Act 92,500, the Federal Pollution Control Amendment of 1972. I don't believe that is true and if the

1 attorneys in the crowd disagree, I would like to hear about

it because I think the reason for adopting the user charge 2

3 in accordance with that law is to gain grant approval, is 4 that right?

5 MR. NEWTON: That is correct, specifically. MR. LEAVITT: All right, then nobody is telling you 6 7 by law to establish a user charge system such as we have at

8 this time. MR. MULL: Well, the District Board now has three

9 grants from EPA, the conditions of which require the adoption 10 of a user charge ordinance in line with P.L. 92,500; these 11 are specific requirements in the grant agreements. 12

MR. LEAVITT: You have these grants in existence 13 14 at the moment? MR. MULL: Yes. They are existing grants, in fact, 15

16 two of the projects have been constructed and completed and payment for the grants of those projects will total close 17 18 to \$100,000 and is being or will be withheld until the adopt-19 ion of the user charges. The third grant is before the 20 District. We haven't applied for that grant now, although the

21 Board has expenditures out on those projects. 22 MR. LEAVITT: So none of these are listed on your 23 table 22 on page 11?

24 MR. MULL: No, those are proposed future projects 25 right there. Page 8 lists the present projects. The Sweeten Creek Relief Sewer is one of the projects, the Black Mountain Relief Sewer is not in this chart as that project was started after this chart was formulated. This is projects that have been incurred since this report started and it doesn't include the Black Mountain.

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MR. LEAVITT: Well, that shoots down about 75% of my argument. However, what it looks like to me as an outsider looking in, is that because the MSD wishes to qualify for Federal grants a system of charges is put in and Industry is really being asked to pick up the tab and my suggestion was going to be to follow Mr. Carson's final suggestion of a year of grace because you, according to what I could get out of the report, did not need a grant until 1976, which is a year away. However, that isn't true as you have just corrected me but in essence the point, I think, is still to be made that in order to qualify we have to follow the law 92,500, the Federal law and that law is punitive to Industry as you have heard many speakers here today come out with. So I believe with that I will sit down because, as I say, you shot my argument down.

CHAIRMAN ROBINSON: Thank you, Mr. Leavitt. Is there anyone else? Yes, sir. Step forward, please.

MR. ED. CZARNECKI: Thank you, Mr. Robinson. Ed Czarnecki from Metal Finishing Company. I didn't intend to speak today, but was sitting back listening to the arguments

and it seems the entire distribution of costs is based upon
the proposed budget. The question I would like to point out
is that we in the metal finishing industry, plating industry,
are going to be governed by EPA Guide Lines which still have
not been settled, as to what we discharge into the sewer system
so naturally we are going to have to go to pre-treatment type
of operation. At the present time we have reduced our consumption

were normally paying.

of water from 190,000 gallons per day to 48,000 gallons per day and also gone to chemical rinses, counter-flow rinses and settlement basins. This automatically will drop our B.O.D. rate 25% of the listed amount of this under metal finishing. So our costs are going to drop down below the \$7,500 that we

We have obligated ourselves, our corporation has obligated ourselves, to clean up our discharges prior to having sewer-water use ordinances.

My question is, what is going to happen when Gerber,

Biltmore, Sealtest, Sayles-Bleachery are going to find out
it is more feasible to pre-treat and discharge less into the
system? This cost is going to have to be borne by the Domestic
users; so sooner or later the Domestic user is going to pay
for using all of this water because you have a budget established here, the budget itself is not going to go down entirely.

I would say that the major parts of the budget that will go down will be the chemicals and maybe the power and lights,

but everything else is going to stay about the same. I would like you to consider this. Thank you.

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CHAIRMAN ROBINSON: Thank you, sir. Anyone else that would like to speak?

MR. PHILIP CARSON: (Biltmore Company) Mr. Chairman, may I use Mr. Starnes' rebuttal time at this point?

CHAIRMAN ROBINSON: Yes, sir.

MR. CARSON: I was rebutted and I promise the audience and the Board I won't take much time. I apologize to the Staff if the purpose of my coming here today was improper at a public hearing. I have been to every workshop session; I have raised these points and I thought it was entirely proper to raise them again. I apologize if it were not.

Mrs. Lockwood, I would like to comment that Industry agrees it should pay its fair share. All ordinances are not alike under the Federal grant recovery law; there is great leeway in those things. We think Buncombe County's proposed ordinance would be extremely restrictive, extremely expensive and does not fairly allocate costs.

Mr. Leavitt, I don't believe was shot down at all.

The grant recovery provisions only say when additional grants are made to the District for expansion of the system that to the extent that they use these new facilities that Industry must pay their fair share. I don't think that causes any

1 difference in the basic problem as to whether or not under 2 this ordinance Industry will, in fact, pay its fair share 3 and I don't believe this Board will ever know that until it gets the appropriate data to apply to the several industrial 4 and domestic users and again, I appreciate the opportunity 5 to speak to you and I hope you will give the several speakers 6 7 who spoke today consideration. MR. NEWTON: I appreciate your bringing up the 8 grant recovery aspect, Mr. Carson. I wanted to comment on 9 that myself. The ordinance or resolution includes in addition 10 to the basic establishment of these proposed charges, the 11 basic procedure which can be activated when grant recovery 12 becomes necessary on these new facilities which are covered 13 by grants under P.L. 92,500. It, of course, does not apply 14 to anything existing in the past so none of the existing 15 industries are subject to any grant recovery with respect to 16

anything that exists in the ground out there now, the treatment plant and the interceptors. The comment was made that the basic reason for industrial service charges was the requirements of 92,500. I don't think that is exactly correct because generally speaking it has been recognized that there is a differential in the costs charged to the various parts or various users of the system and in the past various resolutions such as your own bond indenture provide the basic legislation for

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establishing special charges for wastes of unusual character-1 istics and it has been the desire of the engineers for some 2 years, starting back when I first prepared your first resol-3 ution on rates in 1965 to see a realistic assessment of the 4 costs attributable to Industry and the establishment of 5 charges. It was not considered then practical or feasible 6 for reasons that are not mine to decide, but I just wanted 7 to make it clear that 92,500 has not been the sole reason why 8 industries have been charged with any special charges. That 9 was all I wanted to comment on. 10 CHAIRMAN ROBINSON: All right. Did you wish to 11 comment on that, Mr. Hoffman? 12 MR. HOFFMAN: I believe so. 13 CHAIRMAN ROBINSON: Go ahead. 14 MR. HOFFMAN: Going again to the bond resolution 15 adopted by the Board authorizing the original bonds to build 16 the system, it was required that a sewer ordinance of this 17 type be adopted and the Board has actually been in violation 18 of the Board's Bond ordinance all of these years which has 19 been pointed out every year and any one bondholder, had they 20 seen fit could have brought suit at any time to enforce this 21 regulation, so that is in addition to public law 92,500, the 22 additional requirements of the bond resolution requires it. 23 MR. McDEVITT: Where is that in this report? 24 MR. HOFFMAN: Well, I just had my hand on it. Pages 25

51 and 52.

CHAIRMAN ROBINSON: Did you wish to comment on those?

MR. McDEVITT: No. I just wanted to know where they were. I wish to read them.

CHAIRMAN ROBINSON: Did anyone else wish to speak to this issue? We certainly appreciate everyone attending here today and the comments and I assure you the Board will take into consideration everything, I hope, that has been said here today and Mr. Dumont, I will reiterate my statement as I said before, it is not the intent of this Board to unfairly charge anyone, industrial or otherwise, whatever classification, but I think it is well to point out also that since the original construction of a treatment plant and interceptor lines and so forth and so on, to my knowledge there has not been any change in any rate, so we have gone a long way, I think, in 7 or 8 years with a rate that has carried us or allowed us to meet all of our commitments.

Unfortunately, with the inflationary process this year, this does not look as if this will be so. As I stated before these two items, chemicals and power, necessitated us raising our budget \$100,000 in the last six months of this year. That is pretty dramatic, I would say.

I agree with the comments on our economy. The closing of plants certainly is a serious consideration to anyone or any type of a cost that causes price increases by

industry on any type of product. I am in a business that is getting hurt a little bit by the economy itself, but by the same token, whatever action we take hopefully it will be 4 with consideration for everyone's viewpoint of this and I 5 believe our Board is such that we are certainly trying to do 6

If no one else wishes to speak to this, I think we should declare the public hearing closed and we can take a five minute break and have our regular Board meeting.

Thank you very much for coming.

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